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ORGANISATION DU TRAITÉ DE L'ATLANTIQUE NORD
NORTH ATLANTIC TREATY ORGANISATION

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BUREAU DU REPRÉSENTANT
DU GROUPE PERMANENT

LOM 123/64

NATO CONFIDENTIAL
OFFICE OF THE STANDING GROUP
REPRESENTATIVE

10 April 1964

MEMORANDUM FOR : Secretary, Standing Group

SUBJECT : NATO Force Planning

References : (a) LOSTAN 5671
(b) DPWG/D(64)6 dtd 10 April 1964

Further to para. 1 of reference (a), forwarded herewith are copies of reference (b).

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H. A. Twitchell
H. A. TWITCHELL
Major General
STANDING GROUP REPRESENTATIVE

Enclosure : DPWG/D(64)6 dtd 10 Apr. 64

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Enclosure to LOM 123/64

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~~DPWG/D(64)6~~

~~10th April 1964~~

C O P Y

NATO FORCE PLANNING EXERCISE - NEXT STEPS

Discussion Paper

Work Accomplished

1. (a) A questionnaire was sent out on 26th November last requesting information on country forward planning, including resource assumptions, for the period 1960-70. Replies were due at end January.

(b) Agreement has been reached on how tentative force goals should be presented. These will be by region as regards the Atlantic, Centre and North (although the latter will bring out special requirements for the Baltic) and primarily by country for Italy, Greece and Turkey.

(c) A programme of special studies has been drawn up and a first meeting has been held with representatives of nations in order to initiate collection of data.

Action in Hand

2. (a) The Major NATO Commanders are preparing tentative sets of force goals, in the form of working papers for discussion in the DPWG (see below). They are working on two models -

(i) Force posture comparable to an up-dated MC 26/4

(ii) Force posture based on general assumptions of similar contributions to those available for 1964, adapted to 1970 conditions.

(b) Country replies to forward planning questionnaire. Replies so far received only from U.S., Norway, Luxembourg and Canada. The remainder, according to latest forecasts, will probably be available by end May. There is no clear indication at present regarding completeness of information to be expected.

Next Steps

3. According to the agreed procedure, the next step will be for the Major NATO Commanders "working in close association with the Defence Planning Working Group, and taking into account the information made available on national plans and resources"⁽ⁱ⁾, to draw up alternative sets of force goals for submission to the Defence Planning Committee through the Military Committee/Standing Group⁽ⁱⁱ⁾.

4. The responsibilities of the DPWG in this stage have never been clearly defined. When the procedure was originally established it was expected that there would be agreement on an Appreciation of the Military Situation facing NATO up to 1970 (MC 100/1) and that the alternative force goals to be prepared by the MNC's would reflect different defence concepts to be defined in directives issued by the NATO military authorities, which in turn reflected nations' differing interpretations of that document. For reasons which are familiar, matters have not worked out in this way. The alternative force goals are to be based on criteria established by the MNC's as in paragraph 2(a) above.

5. In the circumstances it is suggested that the DPWG's task under paragraph 4 of C-M(63)74(Revised) should consist essentially of bringing out in discussion the various implications of the sets of force goals presented as working papers by the MNC's representatives, including the considerations of a non-military character (economic, financial, manpower, political, etc.) which the attainment of the tentatively proposed goals would imply. Where gaps or differences appear to exist between the sets of goals and expected country contributions, the DPWG could offer suggestions as to how these might be minimised. While under the terms of paragraph 4 ultimate responsibility for the contents of

(i) C-M(63)74(Revised), paragraph 4.

(ii) in accordance with paragraph 5 of C-M(63)74(Revised).

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any tentative goals to be submitted under paragraph 5 of C-M(63)74 remains vested in the MNC's, it is implicit in the procedure that -

- (a) the MNC's should through their representatives on the DPWG work closely with national delegates throughout the planning process, and that the highest possible degree of mutual understanding should be developed of the needs of the major commands on the one hand and the factors influencing the nature of country force contributions on the other.
- (b) the greater the degree of reconciliation that can be achieved during the preparatory stages between tentative force goals and the technical, economic and political possibilities of member nations, as advised by the DPWG, the more time will be saved in the long run.

6. To translate the above into a tentative programme of work, it is proposed that:-

- (a) MNC's should feed into the DPWG through their representatives, in the form of working papers, their tentative sets of goals.
- (b) The tentative goals should be accompanied by a statement of the nature and scale of defence against the various types of aggression which the MNC's have taken into account. Such statements should consist of at least a summary in writing, which could be amplified by oral presentation and discussion.
- (c) The DPWG should undertake, on a regional basis, a comparative analysis of the goals put forward in the MNCs' working papers with presently planned country contributions, bringing out and discussing as appropriate both quantitative and qualitative discrepancies, and the reasons for them. As far as possible they should also indicate what might be the implications for individual member countries of adjusting their contributions to meet the proposed force levels. In some cases, however, it may not be possible to attribute even theoretical responsibility for "filling any gaps" and the economic implications could therefore not be defined.
- (d) In the light of this study and the accompanying discussion, which might include examination of any suggestions put forward by the delegations or MNC representatives for reconciling differences, the MNC's should review their alternative goals before submission via the Military Committee/Standing Group to the DPC.
- (e) The DPWG would submit its own comments to the DPC, together with any further alternatives which nations might wish to put forward for further study, in the light of the tentative goals submitted to the DPC as provided in paragraph 5 of C-M(63)74.

The time allowed for the completion of the actions (a) to (d) above would be 3 months from the receipt of the tentative goals from the MNC's.

7. The foregoing would not apply to the consideration of the special defence problems of the SE Region which are the subject of a special procedure. The various stages in this latter procedure should however be synchronised as far as possible with the remainder of the Force Planning Exercise, bearing in mind that the aims are essentially similar.

C O P Y